

Message Text

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APPROVED BY P:MR. HABIB

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H:KBJENKINS

IO:JABAKER

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FM SECSTATE WASHDC

TO USDEL SECRETARY IMMEDIATE

C O N F I D E N T I A L STATE 293837 TOSEC 310441

EXDIS

E.O. 11652: GDS

TAGS: PFOR, CY, US

SUBJECT: ACTION MEMORANDUM - PRESIDENT'S REPORT TO CONGRESS

ON CYPRUS

(S/S NO.7624836)

FOR THE SECRETARY FROM HARTMAN THRU HABIB

1. THE PROBLEM.

THE FINAL REPORT TO CONGRESS BY PRESIDENT FORD ON
PROGRESS TOWARD A NEGOTIATED SETTLEMENT OF THE CYPRUS
PROBLEM IS DUE ON DECEMBER 3.

A DRAFT REPORT FOR YOUR CONSIDERATION IS ATTACHED.
THE REPORT SKETCHES THE PROBLEMS IN MAKING PROGRESS TOWARD
A CYPRUS SETTLEMENT OVER THE PAST TWO YEARS.

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2. RECOMMENDATION.

THAT YOU APPROVE TRANSMISSION OF THE DRAFT REPORT ON
CYPRUS TO THE WHITE HOUSE.

APPROVE DISAPPROVE

3. ATTACHMENT.

-

BEGIN TEXT:

TO THE CONGRESS OF THE UNITED STATES:

-- THIS REPORT WILL BE THE SEVENTH AND LAST IN A SERIES
OF MESSAGES SINCE DECEMBER 1975 IN WHICH I HAVE
INFORMED THE CONGRESS AS REQUIRED BY PUBLIC LAW 94-104 OF
THE EFFORTS MY ADMINISTRATION HAS MADE TO ENCOURAGE
PROGRESS TOWARD RESOLUTION OF THE CYPRUS PROBLEM.

-- I MUST STATE AT THE OUTSET WITH DEEP REGRET THAT
THE BASIC PROBLEM REMAINS UNRESOLVED.
DURING THIS PERIOD THE ANNUAL UNITED
NATIONS GENERAL ASSEMBLY DEBATE TOOK PLACE CONCLUDING
WITH THE ADOPTION OF ANOTHER RESOLUTION ON CYPRUS. AS
WITH PAST RESOLUTIONS, THIS ONE EXPRESSED CONCERN
OVER THE PROLONGATION OF THE CRISIS, NOTED WITH REGRET
THAT PREVIOUS UNITED NATIONS RESOLUTIONS HAD NOT BEEN
IMPLEMENTED, AND CALLED UPON THE SECRETARY GENERAL TO
CONTINUE HIS GOOD OFFICES AIMED AT ENCOURAGING NEGOTI-
ATIONS BETWEEN THE TWO PARTIES. WE SUPPORT THE SECRETARY
GENERAL'S EFFORTS; BUT DESPITE THIS CALL FOR CONTINUED
NEGOTIATIONS, NO TALKS HAVE BEEN SCHEDULED AND NONE SEEM
LIKELY IN THE IMMEDIATE FUTURE.

-- OUR OWN EFFORTS TO BRING ABOUT A SETTLEMENT ON
CYPRUS CONTINUE TO CENTER UPON CREATING AN EFFECTIVE
FRAMEWORK THROUGH WHICH THE TWO PARTIES COULD BEGIN A
REALISTIC DISCUSSION OF THE MOST SUBSTANTIVE OPEN ISSUES.
IN SEPTEMBER 1975 SECRETARY KISSINGER FIRST OUTLINED A
SET OF CYPRUS PRINCIPLES IN HIS SPEECH BEFORE THE UNITED
NATIONS GENERAL ASSEMBLY. THIS SEPTEMBER THE SECRETARY
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ENLARGED AND MODIFIED THIS SET OF PRINCIPLES. SINCE
THAT TIME THE UNITED STATES HAS ENGAGED IN AN EXTENSIVE
DIALOGUE WITH THE NINE MEMBER COUNTRIES OF THE EUROPEAN
COMMUNITY, SEEKING TO DEVELOP A DOCUMENT WHICH WOULD
REPRESENT THE VIEWS OF ALL TEN NATIONS AS TO WHAT MIGHT
BEST CONSTITUTE A BASIC SET OF PRINCIPLES FROM WHICH A

SETTLEMENT MIGHT BE NEGOTIATED. ALTHOUGH WE HAVE NOW

AGREED AMONG OURSELVES ON A TEXT, A DECISION HAS NOT YET BEEN TAKEN AS TO THE MOST EFFECTIVE TIME TO SEEK SUPPORT FOR THESE PROPOSALS FROM THE PARTIES DIRECTLY CONCERNED.

-- WE HAVE SEEN A SERIES OF DISAPPOINTMENTS STRETCHING OVER THE PAST TWO YEARS.

IT MAY NONETHELESS BE USEFUL IN THIS FINAL REPORT TO PROVIDE THE CONGRESS WITH A BRIEF STATEMENT OF MY OWN CONCLUSIONS.

--FIRST, PROGRESS LOOKING TOWARD A SETTLEMENT MUST BEGIN, AND SOON. WE CANNOT ABANDON THE SEARCH FOR A SETTLEMENT. OUR OWN NATIONAL INTERESTS DEMAND OUR CONTINUED EFFORTS. HUMANITY AND JUSTICE REQUIRE IT AS WELL. WE HAVE NOT AND WILL NOT WAVER IN OUR EFFORTS TO PROMOTE THE CLIMATE AND ATTITUDES NEEDED FOR SUCCESSFUL NEGOTIATION OF THE CYPRUS DISPUTE.

--SECOND, NEITHER WE NOR ANY OTHER OUTSIDE POWER CAN IMPOSE A SOLUTION, IF ONLY BECAUSE SUCH A SOLUTION WOULD SURELY PLANT THE SEEDS FOR EVEN MORE BITTER DISPUTES IN THE FUTURE. ANY LASTING SOLUTION MUST BE ONE THE CYPRIOTS THEMSELVES CONSTRUCT AND ACCEPT.

--THIRD, THE CYPRUS ISSUE CANNOT BE SETTLED IN A PIECEMEAL FASHION WITHOUT SOME CONSCIOUS, OVERALL CONCEPT. INDIVIDUAL PROBLEMS CANNOT BE SOLVED IN ISOLATION. SOME FRAMEWORK, ENCOMPASSING ACCEPTED PRINCIPLES, IS NEEDED OF THE SORT WE HAVE BEEN WORKING ON THESE PAST MONTHS, THROUGH WHICH TRADE-OFFS CAN BE DEVELOPED IN A SERIOUS, SUSTAINED NEGOTIATING PROCESS.

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--FINALLY, IF WE ARE OURSELVES TO BE EFFECTIVE IN ENCOURAGING A CYPRUS SOLUTION, WE MUST PRESERVE A POSITION OF TRUST AND IMPARTIALITY WITH ALL THE PARTIES. A POLICY WHICH INVOLVES PRESSURING ONE SIDE TO MOVE IN DIRECTIONS WE MIGHT CONSIDER WISE BUT WHICH IT CONSIDERS UNFAIR, WILL PROMOTE NEITHER PROGRESS ON CYPRUS NOR STABILITY IN THE MEDITERRANEAN GENERALLY. ON CYPRUS, AS ELSEWHERE, THE CAUSE OF PEACE CAN ONLY BE SERVED BY MAINTAINING THE FRIENDSHIP OF ALL THE PARTIES.

--I CONTINUE TO BELIEVE A WAY CAN AND WILL BE FOUND TO ACHIEVE A JUST AND EQUITABLE SETTLEMENT ON CYPRUS, WHICH WILL ALLOW THE PEOPLE OF CYPRUS TO BUILD A TRULY HARMONIOUS AND PROSPEROUS FUTURE -- UNFETTERED BY THE TRAGIC CONDITIONS OF THE PAST. THIS REMAINS

THE STRONG HOPE AND PRAYER OF ALL AMERICANS. END TEXT

4. DRAFTED BY:EUR/SE:NLPAZDRAL. CLEARANCES:EUR/SE:REWIN,
H: KBJENKINS, EUR:AAHARTMAN, IO:JABAKER,
S:HCOLLUMS
APPROVED BY: P: PCHABIB
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